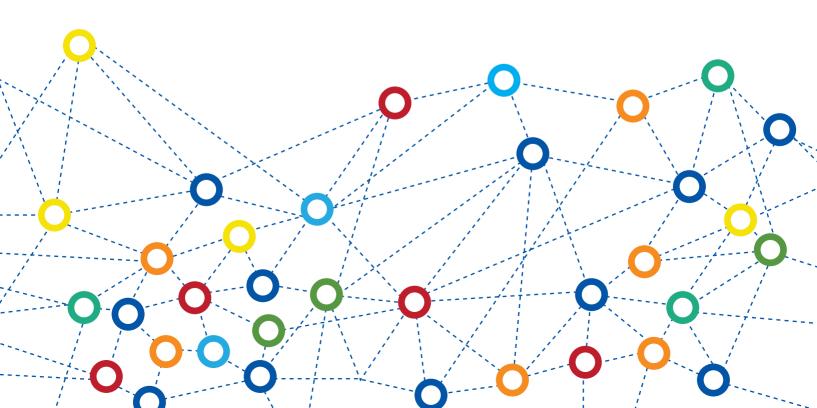




POLICY PAPER on the evaluation of civil society involvement in the Action Plan implementation of the Open Government Partnership Initiative in Ukraine



EPO "International Centre for Policy Studies"



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EXECUTIVE SUMMARY

The "Open Government Partnership Initiative" has become a pledge of reforms, positive political changes, reduction of corruption, development of governance culture, as well as the transparency of authorities in many countries. The "Open Government Partnership" provides reformers in Ukraine with an opportunity to become familiar with the experience of other countries, which can help accelerate reforms and expand opportunities of civil society. Over the past 6 years, the Initiative has become a platform for experience exchange between the participating countries and the development of best practices of open government. Ukraine is already implementing the Third Action Plan of the Open Government Partnership Initiative.

This policy paper contains complex analysis analyses of the main obligations that belong to the Third Action Plan, which is are being implemented now, as well as comparative analysis with the previous plans. It was stated that the current Action Plan is more ambitious and involves the implementation of even more transformational reforms aimed at solving specific problems and creating positive changes in the lives of citizens.

The policy paper identifies a clear list of challenges and problems related to the Action Plan implementation in Ukraine, describes the public consultations process in detail, activities to raise public awareness, as well as provide a detailed analysis of the results of public consultations.

One of the main areas of the study is the analysis of stakeholders, as well as the development of a comprehensive matrix, taking into account all interests and motives of the reformers.

The analysis of the main obligations of the Third Action Plan, identification of challenges and problems of its implementation, as well as development of a comprehensive matrix made it possible to assess the state of Initiative implementation in Ukraine. The detailed analysis of the OGP platform effectiveness was made and progress in its implementation with regard to specific obligations was determined.

The conclusion of this policy paper contains a number of key indicators, such as the percentage of commitments, the percentage of transformation commitments, and the relevance of the measures to the values of the initiative. A comparative analysis of the expected and actual results of the Action Plan for implementing the "Open Government Partnership Initiative" in Ukraine has been made.

Detailed analysis of the advantages and disadvantages of implementing the Third Action Plan within the framework of the Open Government Partnership Initiative allowed for the development of recommendations aimed at increasing transparency and public participation in the decision-making process and improving the effectiveness of the Initiative implementation in Ukraine.



ABSTRACT

The "Open Government" Partnership" is a multilateral international initiative with 75 participating countries officially introduced on September 20, 2011 during the UN General Assembly session. Ukraine joined the global initiative in September 2011. In 2015, Ukraine joined the Joint Declaration on Open Government on the implementation of the 2030 Agenda for Sustainable Development. In 2016, Ukraine joined the collective action in the framework of the Paris Declaration.

The main goal of this policy paper is to find out whether the open government in Ukraine is working and how to improve implementation of the Action Plan of the "Open Government Partnership Initiative" in our country. This policy paper describes the main characteristics of key commitments of the current Action Plan, which are also compared with obligations of the previous ones. It has identified the main challenges for the Action Plan implementation. The analysis of stakeholders was carried out and on this basis the matrix was created. Recommendations for improving the implementation of the Action Plan of the "Open Government Partnership Initiative" in Ukraine are being developed.

KEY COMMITMENTS

The "Open Government Partnership Initiative" began being implemented in Ukraine in 2012. The First Action Plan on implementation of the "Open Government Partnership Initiative" in Ukraine (Order No. 220 on April 5, 2012)¹ for 80% consisted of measures proposed by public experts. The plan was discussed during the National Round Table and approved by the Government in 2012. At the International Partners' Conference, the Ukrainian Action Plan was recognized as the best one.

The Second Action Plan on the implementation of the "Open Government Partnership Initiative" in 2014–2015 was approved by the Cabinet of Ministers on November 26, 2014, No. 1176². The draft action plan was developed by a working group established at the Secretariat of Cabinet of Ministers of Ukraine. The working group included representatives of executive authorities and civil society institutions. The draft plan was discussed during public discussion on the Internet and during public events in the cities of Dnipro, Kyiv, Lviv and Kherson³.

The main directions of the Initiative implementation in Ukraine in 2012–2016 were:

- promotion of the activities of civil society institutions, their participation in the formation and implementation of state policy;
- providing access to public information;
- prevention and counteraction of corruption;
- improving the quality of administrative and social services;
- implementation of e-governance technologies;
- development of e-democracy.

[&]quot;On Approval of the Action Plan to Implement the "Open Government Partnership Initiative" in Ukraine: Order of the Cabinet of Ministers of Ukraine on April 5, 2012 № 220-p URL: https://www.kmu.gov.ua/ua/npas/245152533

On Approval of the Action Plan to Implement the "Open Government Partnership Initiative" in Ukraine in 2014–2015: Order of the Cabinet of Ministers of Ukraine on November 26, 2014, No. 1176 URL: http://zakon.rada.gov.ua/laws/show/1176–2014-%D1%80

Report On Implementation of the Action Plan for Introduction of Open Government Partnership Initiative in 2014–2015 URL: https://www.kmu.gov.ua/storage/app/media/17-civik-2018/partnerstvo/14–161.pdf

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Currently, the Third Action Plan on the implementation of the "Open Government Partnership Initiative" is being implemented in Ukraine, approved by the Cabinet of Ministers of Ukraine on November 30, 2016, No. 909⁴.

In accordance with the Third Action Plan, in particular, such measures have been implemented:

- improvement of the quality and transparency of the provision of administrative services and the introduction of such services in electronic form;
- improvement of the mechanism for verifying information on end-beneficiary owners;
- creation of the electronic system of public procurements "ProZorro";
- creation of the "Community policing" system;
- implementation of EITI standards;
- introduction of electronic declaration of development;
- implementation of the CoST Initiative in the road sector;
- opening of the electronic cabinet of the carrier e-services.dsbt.gov.ua.

On December 7, 2016, "ProZorro" received the annual prize of the Open Government Awards 2016 — during the Global Summit in Paris.

Currently, there is the process of discussing the Fourth Action Plan for 2018–2020 in Ukraine, which envisages the implementation of even more transformational reforms aimed at solving specific problems and creating positive changes in the lives of citizens⁵.

The announcement for proposals submission concerning the Action Plan was posted on the government website "Civil Society and Government." During January, proposals of ministries and other central executive bodies were collected. During February, the meetings of Coordination Council working groups on the implementation of the "Open Government Partnership Initiative" in Ukraine with the participation of representatives of government bodies and civil society institutions were held.

In the framework of the Action Plan preparation, the Secretariat of Cabinet of Ministers, in partnership with UNDP and ISAR, on March 22, 2018, held the webinar "Open Government Partnership" as an opportunity to influence the agenda of reforms".

Also on April 12, 2018, a public event took place to develop proposals for the Action Plan on the implementation of the Initiative in 2018–2070 with the participation of the Coordination Council members, representatives of the Support Section of the Initiative, executive authorities, civil society institutions, think-tanks, international organizations, as well as business associations.

All the proposals received were discussed by the working group on organizational issues of the "Open Government Partnership Initiative" of the Coordinating Council. The working group reviewed the proposals for compliance with the values of the Partnership. In addition, the working group proposed not to include in the plan measures that are already being carried out in accordance with previous action plans or under the competence of other branches of government.

Other proposals were considered during the conciliation meetings with the participation of representatives of interested executive bodies, civil society institutes and international organizations to clarify and specify the measures proposed.

⁴ On Approval of the Action Plan to Implement the "Open Government Partnership Initiative" in Ukraine in 2016–2018: Order of the Cabinet of Ministers of Ukraine on November 30, 2016 URL: http://zakon.rada.gov.ua/laws/show/909–2016-p

New priorities of Ukraine within the framework of the "Open Government Partnership": joint creation URL: https://www.kmu.gov.ua/ua/news/novi-prioriteti-ukrayini-v-ramkah-partnerstva-vidkritij-uryad-spilne-tvorennya



The Open Government Partnership

The Open Government Partnership is a multilateral international initiative involving 75 participating countries, officially introduced on September 20, 2011, during the UN General Assembly session.

Ukraine joined the global initiative in September 2011. In 2015, Ukraine acceded to the Joint Declaration on Open Government for the Implementation of the 2030 Sustainable Development Agenda. In 2016, Ukraine joined the collective action in the framework of the Paris Declaration.



More than 20 non-governmental organizations are partners of the Government in the Action Plan implementation.

Our successful practices (2016-2018)



improving the quality and transparency of the provision of administrative services and implementing the provision of such services in electronic form



improving the mechanism for verifying information on end-beneficiary owners



creation of the electronic system of public procurements "ProZorro"



creation of the "Community policing" system



implementation of EITI standards



introduction of electronic declaration development



introduction of CoST Initiatives in the road sector



opening of the electronic cabinet of the carrier e-services.dsbt.gov.ua



Ukraine has increased its "Transparency of Policy Formulation" rating by 34 positions and ranked 65th in 2017, according to the Global Competitiveness Index of the World Economic Forum.

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MAIN CHALLENGES (PROBLEM DESCRIPTION)

In order to involve representatives of civil society institutions in the Action Plan development at an early stage in October 2015, an application on the Government website "Civil Society and Government" in the "Open Government Partnership" section was submitted to provide suggestions on key areas of Initiatives implementation in 2016–2018. In December 2015, an indicative timetable for the preparation of an action plan was published on the government website "Civil Society and Government".

In December 2015 — January 2016 the executive authorities with the participation of representatives of civil society institutions developed proposals for a draft action plan. During January 2016, 5 open meetings of the working groups of the Coordination Council on the implementation of the Initiative in Ukraine were held, during which experts, representatives of civil society institutions and executive authorities discussed the Initiative implementation in 2016–2018.

During February 2016, 23 regional public discussions of proposals for the Action Plan on the Initiative implementation in 2016–2018 were held. As such discussions were conducted with open accreditation of participants, a large number of representatives of civil society institutes and experts joined them.

Within the framework of the event, which was held on March 21, 2016 to discuss the mechanism of independent reporting on the implementation of the Initiative in Ukraine in 2014–2015 in the format "world cafe", proposals for a new action plan were also elaborated. In general, during the events, about 250 proposals were received, which were summarized by the Secretariat of Cabinet of Ministers and analyzed for compliance with the main challenges and principles of the Initiative. Also, during the elaboration of individual proposals, additional meetings were held with representatives of executive authorities and experts in the relevant spheres.

In May 2016, proposals for an action plan were submitted for public discussion via the Internet with the ability to select five priority actions from the proposed ones. 99 people participated in the voting. The report on the results of consultations with the public was published on the government website "Civil Society and Government". Information on the progress of the preparation of the draft action plan for the implementation of the Initiative in 2016–2018, the ways and timing for the participation of public representatives in its discussion was also posted on the government website "Civil Society and Government".

In order to increase the effectiveness of the implementation of the Open Government Partnership Initiative in Ukraine in February 2017, the Government improved its coordination mechanism. In particular, it is provided that the Coordination Council consists of 7 representatives from executive authorities and the public. It is also determined that the Coordination Council will have two co-chairmen — from the Government (Minister of the Cabinet of Ministers) and from the public. In addition, it is foreseen that the members of the Coordination Council will be elected from the public on a competitive basis. The competition for the election of members of the Coordination Council on implementation of the Open Government Partnership Initiative in Ukraine took place from March 30 to May 8, 2017. According to the results of the competition, the composition of the Coordination Council was formed.

Within measures to improve the quality and transparency of the provision of administrative services aimed at ensuring decentralization of powers to provide the most important administrative services for citizens and the integration of basic administrative services into the centers of provision of administrative services in order to ensure public participation, on April 26, 177, the Committee of the Verkhovna Rada of Ukraine on Legal Policy and Justice in conjunction with the Ministry of

Report on the results of consultations with the public URL: http://civic.kmu.gov.ua/consult_mvc_kmu/news/article/show/3205

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Justice held a round table on "Rational policy of the state on the state registration of civil acts providing the population with high-quality and affordable administrative services in this area". During the event, the Ministry of Justice presented the Draft Law "On Amending the Law of Ukraine "On State Registration of Civil Status Acts" and Some Other legislative Acts of Ukraine Concerning Decentralization and Bringing Administrative Services in State Civil Acts Registration Closer to Citizens". The announcement of the event was published on government and parliamentary portals.

This event, held by the Committee together with the Ministry of Justice, was attended by the member of the subcommittee on issues of activity of the bodies of justice, bodies and persons who execute the enforcement of court decisions and decisions of other bodies (officials) of the Committee on Legal Policy and Justice A. Pomazanov, the First Deputy Minister of Justice of Ukraine N. Sevostyanova, Deputy Director General of the State Enterprise "National Information Systems" E. Kiselyova, Deputy Head of the Department — Head of the Department of Legal Regulation of State Registration of Civil Status Acts of the Department of Legal Regulation of State Registration of the Department of Private Law of the Ministry of Justice N. Matsveyko, Head of the Department of State Registration and Notary of the Ministry of Justice I. Dubykivska, Coordinator L. Rabchynska and experts of the Sector of Administrative Services and Procedures of the Office of Administrative Services Reforms of the Ministry of Economic Development and Trade, Head of the organization of work for servicing the payers of the Department for servicing the payers of the State fiscal service of Ukraine O. Fadeeva, representatives of the State Migration Service, as well as state authorities, public organizations (in particular, the NGO "Center for Political and Legal Reforms").

The participants of the round table discussed a number of important issues, in particular: issues of access to administrative services in the field of state registration of acts of civil status of citizens, state of their provision in conditions of decentralization, implementation of reforms of the justice authorities and active pilot projects of the Ministry of Justice in the field of state registration of civil acts, possible ways to improve the legislation in the field of state registration of acts of civil status of citizens, taking into account the latest trends of state policy regarding the decentralization, introduction and approaching of citizens to administrative services, etc.

The event was coordinated by the Chairman of the subcommittee on the issues of the activity of justice authorities, bodies and persons executing the enforcement of court decisions and decisions of other bodies (officials) of the Committee on Legal Policy and Justice Igor Alekseev.

As a result of the discussion, the participants of the meeting adopted a decision to summarize the proposed constructive proposals with their subsequent submission to the Ministry of Justice and the Committee on Legal Policy and Justice for consideration in the further work on the draft law on amendments to the Law of Ukraine "On State Registration of Civil Status Acts" and Some Other legislative Acts of Ukraine Concerning Decentralization and Bringing Administrative Services in State Civil Acts Registration Closer to Citizens". The results of the round table were published on the official web-portal of the Verkhovna Rada of Ukraine (VRU)⁸.

Within the framework of the measures aimed at monitoring the functioning of the centers for the provision of administrative services for the Ministry of Economic Development and Trade with the participation of public organizations (for example, NGO "Center for Political and Legal Reforms", "Transparency International Ukraine"), representatives of regional state administrations and local self-government bodies, seminars, round tables are held on a regular basis in order to increase the efficiency of the activity of the centers of administrative services provision (for ex-

⁷ "Round table" on "Rational policy of the state on the state registration of civil acts providing the population with high-quality and affordable administrative services in this area" URL: http://rada.gov.ua/preview/anons_acred/142892.html

Results of the "Round Table" on "Rational policy of the state on the state registration of civil acts providing the population with high-quality and affordable administrative services in this area" URL: http://www.rada.gov.ua/print/144031.html

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ample, https://old.cnaprv.gov.ua/gallery/19-galereya/449-kruglij-stil-z-pitan-vdoskonalennya-roboti-tsentru-nadannya-administrativnikh-poslug-u-m-rivnomu, https://zhrda.gov.ua/zasidannya-kruglogo-stolu-shhodo-rezul/, https://zhrda.gov.ua/zasidannya-kruglogo-stolu-shhodo-rezul/, https://zhrda.gov.ua/zasidannya-kruglogo-stolu-shhodo-rezul/, https://zhrda.gov.ua/news/09-55-13-15-08-2018/, https://zhrda.gov.ua/news/6227, <a href

During meetings on the results of the activities monitoring the centers for the provision of administrative services, proposals were discussed regarding the improvement of their activities, the issue of ensuring the interaction of the centers providing administrative services with executive authorities. In addition, there was an introduction of the best practices functioning of the centers for the provision of administrative services, discuss issues, etc. At the same time, in order to improve the level of service culture and efficiency of the work of the centers of the provision of administrative services, the Ministry of Economic Development and Trade together with the Office of Administrative Services Reform (the project "Expert Deployment for Governance and Economic Growth (EDGE) and the United States Agency for International Development (USAID) within the project "Leadership in Economic Governance" (USAID LEV)) developed Uniform Requirements (Standards) for the quality of service of visitors to the centers for the provision of administrative services. Standards are posted for use on the official website of the Ministry for the administrative services. Also, the relevant materials were sent to the regional state administrations for their distribution among all the administrators of the centers.

In the framework of measures aimed at introducing a system of submission and disclosure of declarations of persons authorized to perform state or local government functions in accordance with the Law of Ukraine "On Prevention of Corruption", in order to carry out public control over the NACP activities and influence its decision, the public council at NACP was established and its composition was approved by the Order of the Cabinet of Ministers of Ukraine on April, $5\,2017\,$ № 231. The Public Council delegates its representative with the right of deliberative vote to attend meetings of the NACP.

In the framework of measures aimed at ensuring the public's free access to urban planning documentation in order to ensure public participation, on May 26, 2017, at the initiative of the Verkhovna Rada of Ukraine Committee on Construction, Urban Development and Housing and Communal Services and the Ministry of Regional Development, a conference "Development of Territories, Urgent 17 Problems of Urban Development Documents" was held, during which the representatives of professional institutions and public associations presented the draft Law of Ukraine "On Amendments to the Law of Ukraine" "On Regulation of Urban Development". In addition, for the purpose of discussing the draft resolution of the Cabinet of Ministers "On Amendments to the Resolution of the Cabinet of Ministers of Ukraine on May 25, 2011 № 559 and October 21, 2015 № 835", three round tables were held with the participation of representatives of civil society institutions that work in the field of spatial planning, construction and geospatial data. The draft resolution was also agreed with the Association of Ukrainian Cities.

In the framework of measures to improve the mechanism for verifying information on end beneficiary owners, the Government adopted Resolution № . 339 "On Amendments to the Resolution of the Cabinet of Ministers of Ukraine on September 8, 2016 № 593 Some Issues of Providing Information of the Unified State Register of Legal Entities, Physical Persons, persons- entrepreneurs and public formations", which supported the proposal of the Ministry of Justice and the State Agency for e-Government on the signing of "Memorandum of Understanding and develop cooperation between the Ministry of Justice of Ukraine, the State Agency for E-Governance, Transparency International Ukraine and the OpenOwnership consortium", initiated by the NGO "Transparency International Ukraine". On May 22, 2017 the "Memorandum of Understanding and develop cooperation between the Ministry of Justice of Ukraine, the State Agency for E-Governance, Transparency International Ukraine and the OpenOwnership consortium" was signed, in which the parties

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agreed on joint actions in the direction of transferring information from the Unified State Register of Legal individuals, entrepreneurs and public entities on the beneficiary's ownership of the Global Register of Beneficiary Owners.

Within the framework of the measures aimed at introducing international standards for the Construction Sector Transparency Initiative (CoST) to ensure accountability of procurement organizations and open access to information when publicly funded, public participation is ensured by the inclusion of public organization representatives to the CoST Consultative Supervisory Group (CSG): NGO "Transparency International Ukraine", NGO "Moya dorogo", "Eidos". CoST also involves volunteers in the regions that provide information on inadequate repairs, provide information on possible violations of legislation during the procurement of road work, etc. During the implementation of the first stage of the creation of the Integrated Information and Analytical System "Transparent Budget", the Ministry of Finance sent a draft Terms of Reference for the coordination to "Eidos: Center for Political Studies and Analysis", designated by the partner in the implementation of the event. Proposals and comments received from public organizations were mostly taken into account.

Decrees of the Ministry of Economic Development of 10.04.2017 № 543 and of 17.07.2017 № 1027 established a multilateral monitoring group on the definition of mechanisms for independent monitoring of public procurements and approved its provisions. In order to highlight and prevent potential misconduct during the procurement of Transparency International Ukraine, a DoZorro monitoring portal (www.dozorro.org) was created, in which, in particular, you can place information on unlawful actions of customers or participants during a specific procurement.

The following representatives joined the measures on implementation of the Extractive Industries Transparency Initiative in Ukraine: representatives of USAID, NGO Diksi Group, International Renaissance Foundation, German International Cooperation Network GIZ, NGOs "New Energy", "Bureau of Innovation and Technology Development", Poltava branch of "Public service of Ukraine", "House of tax advisers", "Analytical Center for Regional Cooperation", "Publish, for which you pay", EnergoTransparency Association and others.

Within the framework of measures aimed at introducing public control over the environment, the Ministry of Environment prepared a draft Concept for the creation of the National Automated System "Open Environment" (previous title — "Ecology and natural resources"). During the development of the draft Concept for the creation of the National Automated System "Open Environment", the Ministry of Environmental Protection held a series of meetings with representatives of public organizations.

The project on the creation of the Community policing system is being implemented with the active support of international partners: the EUAM Consultative Mission, the Canadian Police Mission in Ukraine, the OSCE, and the International Criminal Investigative Training Assistance Program (ICITAP).

Development of the draft law on public consultations took place with broad public participation, including the working group formed by the Ministry of Justice. In addition, a series of regional round tables "Civil Society and State: discussion of proposals to the draft law on public consultations" and expert meetings were held. In November 2016, the National Round table "Public Consultations in Ukraine: Legislative Regulation" was held. The draft law was issued by the OSCE Office for Democratic Institutions of Human Rights. The draft Law was placed for public discussion on the website of the Ministry of Justice and the government website "Civil Society and Government".

Within the framework of measures aimed at ensuring the development of e-democracy, the State Agency on e-Government and civil society institutions developed the Concept for the development

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of e-democracy in Ukraine and the plan of measures for its implementation, approved by the order of the Cabinet of Ministers of Ukraine on November 08, 2017 № 797. "Memorandum on Interaction and Cooperation" was signed between the State Agency for E-Governance and Public Associations and other civil society institutions.

ROLE OF STAKEHOLDERS IN THE POLICY-MAKING PROCESS

By implementing the "Open Government Partnership Initiative", the Government of Ukraine intends to fundamentally change approaches to the formulation and implementation of state policy in terms of ensuring openness and transparency in decision-making and their compliance with the expectations of citizens.

The role of civil society institutions in socio-political processes, in particular in solving vital issues for Ukraine, is constantly growing. Public activists, volunteers, representatives of charitable organizations make a significant contribution to the implementation of socio-economic reforms, protection of the territorial integrity of the state, support for socially vulnerable groups of the population. The implementation of the Open Government Partnership Initiative is an important step towards strengthening partnerships between government and civil society institutions and a powerful tool for democratizing the state as a whole (Appendix 1).

In Ukraine, the government (the executive branch of government) is engaged in the implementation of OGP (2016–2018 years). Occasionally the profile committees of the Verkhovna Rada (legislative branch) are involved, but this is more an exception than a rule. The judicial branch of government is not involved in the process of OGP implementation (2016–2018 years). From the executive branch of the government ministries and other central executive authorities (agencies, services, etc.), oblast, Kyiv city state administrations, central and local executive authorities are also involved. Local self-government bodies are also systemically involved. The Prime Minister is personally not involved in this process; Minister of the Cabinet of Ministers Saenko Oleksandr Sergiyovych is responsible for the implementation of OGP (2016-2018 years). The Ministry of Foreign Affairs is not involved in the process of development and implementation of OGP (2016–2018 years). There is no separate agency that would be responsible for OGP implementation (2016–2018) in Ukraine. In Ukraine, in order to coordinate the work of executive authorities on the implementation of the Initiative, the Cabinet of Ministers has set up a Coordination Council on the implementation of the Open Government Partnership in Ukraine. In February 2017, the Government improved the coordination mechanism of OGP implementation in Ukraine. The Coordination Council consists of 7 representatives from executive bodies and the public. It is also determined that the Coordination Council has two co-chairmen — from the Government (Minister of the Cabinet of Ministers) and from the public. Members of the Coordination Council are publicly elected on a competitive basis9.

Composition of the Coordination Council on implementation of the "Open Government Partnership Initiative" URL: https://www.kmu.gov.ua/storage/app/media/17-civik-2018/partnerstvo/kr1.pdf



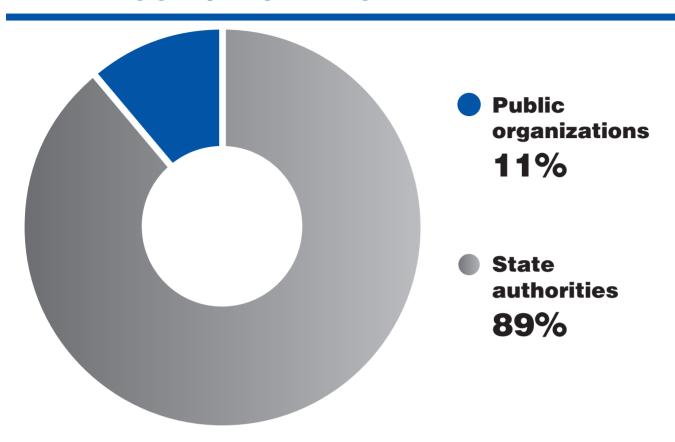
COMPOSITION of the Coordination Council on implementation of the "Open Government Partnership Initiative"

Minister of the Cabinet of Ministers, co-chairman of the Coordination Council
Project Manager of the Government-Public Initiative "Together Against Corruption", co-chairman of the Coordination Council (with consent)
Deputy Director of the Department of Information and Communications, Head of the Department of the Secretariat of Cabinet of Ministers of Ukraine, Secretary of Coordinating Council
Director of Public Organization "All-Ukrainian Association of Administrative Services Providers" (with consent)
Deputy Director of the MSI Project "Support for Leaders in Combating Corruption in Ukraine" Interaction!" (with consent)
Deputy Director General of the All-Ukrainian Public Organization "Committee of Voters of Ukraine" (with consent)
First Deputy Minister of Finance
First Deputy Minister of Economic Development and Trade
Head of the State Agency for e-Governance
Deputy Minister of Justice on state registration issues
Head of the public organization "Eidos: Centre for Political Studies and Analysis" (with consent)
Director of the National Secretariat of the Construction Sector Transparency Initiative (CoST) (with consent)

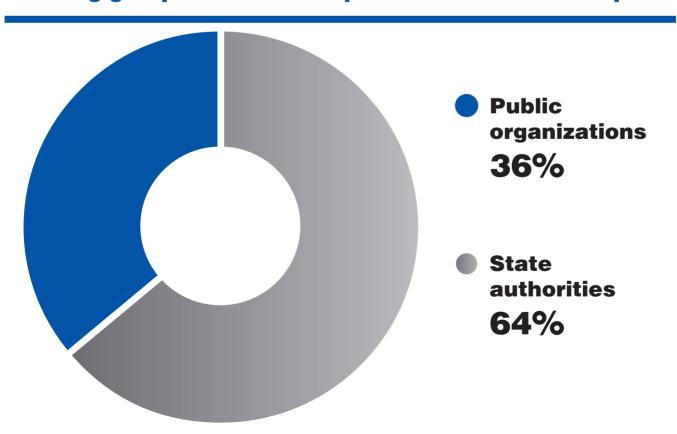
4 working groups of the Coordination Council have been created: on providing administrative services, on issues of openness and anti-corruption, on e-democracy and e-governance, on organizational issues of the Initiative. The working groups included members of the Coordination Council, representatives of executive bodies responsible for carrying out the tasks of the action plan and representatives of civil society institutions. Two representatives from civil society institutions (out of 19) joined the working group on providing administrative services. 10 representatives of civil society institutions (out of 28) joined the working group on issues of openness and anti-corruption activities. Six representatives (out of 23) were included in the working group on e-democracy and e-governance. 6 representatives (out of 10) joined the working group on organizational issues of the Initiative's implementation¹⁰.

Composition of the working groups of the Coordination Council on the implementation of the "Open Government Partnership Initiative" URL: https://www.kmu. gov.ua/storage/app/media/17-civik-2018/partnerstvo/robgrkr.pdf

Working group on providing administrative services

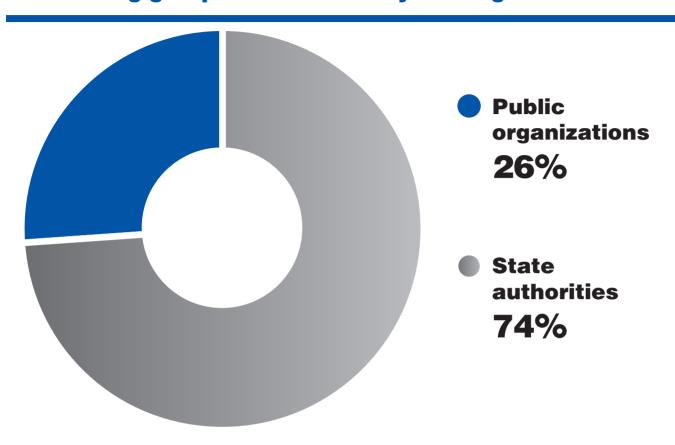


Working group on issues of openness and anti-corruption

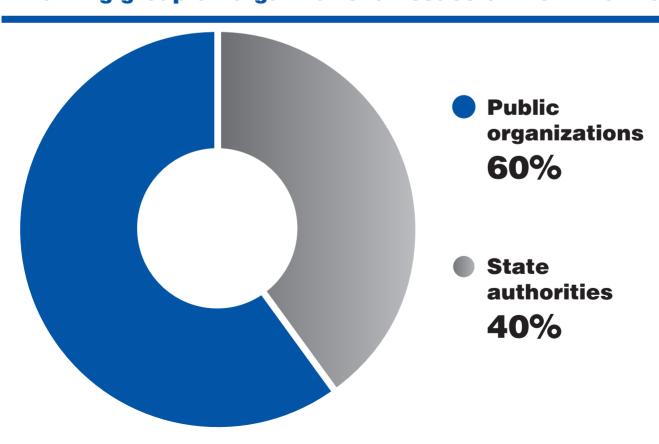




Working group on e-democracy and e-governance



Working group on organizational issues of the Initiative



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A dialogue platform has been set up in Ukraine in the form of a government website "Civil Society and Government" for communication between the government, public organizations and media. Cooperation between government and non-governmental organizations also takes place within the Coordination Council and working groups of this council. Independent public organizations are part of the institutional process of OGP implementation (2016–2018 years). The OGP platform is quite successful.

OUTCOMES AND IMPACT

The independent study, undertaken by the Independent Reporting Mechanism (IRM) at the request of the steering committee of the Initiative, has shown some progress towards the development of open governance in Ukraine. Realization of the Third Implementation Plan for the "Open Government Partnership Initiative" has proven its effectiveness through the proactive position of civil society, as well as the establishment of a partnership between the government and public organizations, which, in turn, allowed both parties to work more effectively. However, it is important that, in addition to introducing innovations at the government level, local initiatives should be developed and implemented, depending on the realities in the regions, cities, and united territorial communities. After all, where greater openness exists, citizens understand why and how authorities work, partnerships develop between these bodies and stakeholders, which ultimately leads to the adoption of better quality public decisions that are in the public's interest.

Analyzing the status of implementation of the Third Plan in 13 directions, we can confirm the progress of its implementation:

1. The quality and transparency of administrative services provision improved. Decentralization of the authority to provide the most important administrative services to citizens was ensured in order to reduce the level of corruption in the provision of administrative services. As of October 1, 2018, the center for the provision of administrative services began carrying out the reception of documents for the registration and issuance of a passport of a citizen of Ukraine and a passport of a citizen of Ukraine for traveling abroad. In addition, StateGeoCadastre granted access in the mode of issuing information from the State Land Cadastre to 31 village councils, 34 city councils, and 35 centers for the provision of administrative services; in the mode of reading information — 56 village councils, 58 city councils, 25 centers for the provision of administrative services. On April 26,2017 the Committee of the Verkhovna Rada of Ukraine on Legal Policy and Justice together with the Ministry of Justice hosted a round table discussion on "Rational policy of the state in terms of registration of civil status acts and provision of population with high-quality and affordable administrative services in this area". During the event, the Ministry of Justice presented the draft Law of Ukraine "On Amendments to the Law of Ukraine "On State Registration of Civil Status Acts" and some other legislative acts of Ukraine on decentralization and making State administrative services on Registration of Civil Status Acts accessible for citizens." In addition, within the framework of this priority, the operations monitoring of centers for administrative services was implemented. The Ministry of Economic Development monitors the operations of centers for administrative services on a regular basis using information from regional, Kyiv city state administrations about the centers of administrative services established in the regions of Ukraine. Detailed information from a cross-section of regions is available on the official website of the Ministry under the heading "Administrative services" (www.me.gov.ua) and updated by the Ministry of Economic Development and Finance on a quarterly basis. Information and explanatory work was also conducted on the provision of administrative services, including in the united territorial communities.

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- 2. The process of provision of the administrative services in e-format was established. Within this priority, the functionalities of the Single State Administration Services Portal have been expanded to provide administrative services in electronic form. As of 01.10.2018, users have the opportunity to order and receive 18 services in e-format directly via the Unified State Administration Services Portal (www.my.gov.ua), 24 via hyperlinks. An electronic queue was also established for obtaining a passport of a citizen of Ukraine and a passport for traveling abroad (10 services). There are also 8 new electronic services on the Portal in the testing mode. In order to establish the principle of "citizen in the first place", the Portal continues to work on the introduction of proactive communication with the entities receiving administrative services through the "Personal Cabinet", namely the testing of the module of notification of the personal cabinet of users. Besides, a unified system of electronic interaction of state information resources was established, in which a pilot project on implementation of test electronic interaction between the basic state registers was implemented in accordance with the list established by the Cabinet of Ministers of Ukraine on September 8, 2016, № 606.
- 3. Systems of submission and disclosure of declarations of persons authorized to perform functions of the state or local self-government in accordance with the Law of Ukraine "On Prevention of Corruption" have been implemented. In order to implement public control over the activities of the National Agency on Corruption Prevention (NACP) and influence its decisions, by the order of Cabinet of Ministers of 05.04.17, № 231, a public council was set up as a part of NACP, as well as its composition was approved. The Public Council delegates its representative with the right of deliberative vote to attend meetings of the NACP.
- 4. Free public access to urban planning documentation is provided. On 26.05.17, at the initiative of the Verkhovna Rada Committee on Construction, Urban Development, Housing and Communal Services, and the Ministry of Regional Development, the conference "Development of Territories, Urgent Issues of Urban Development Documents" was held, during which representatives of professional institutions and public associations presented the draft Law of Ukraine "On Amendments to the Law of Ukraine "On Regulation of Urban Development".

In addition, for the purpose of discussing the draft resolution of the Cabinet of Ministers "On Amendments to the Resolution of the Cabinet of Ministers of Ukraine dated May 25, 2011 № 559 and October 21, 2015 № 835", three round tables were held with the participation of representatives of civil society institutions that work in the field of territorial planning, construction and geospatial data. The draft resolution also agreed with the Association of Ukrainian Cities.

- 5. The mechanism for verifying information about end beneficiary owners has been improved. To-day, the law provides for the obligation of legal entities to establish their end beneficiary (controller), update and store information about it on a regular basis and provide this info to the state registrar in cases and in the extent prescribed by law. On 22.05.17, a Memorandum of Understanding and Cooperation was signed between the Ministry of Justice, the State Agency for E-Governance, Transparency International Ukraine and the OpenOwnership Consortium, in which the parties agreed on joint actions in the direction of transferring information from the Unified State Register of legal entities, individual entrepreneurs and public entities about the beneficiary's ownership to the Global Register of Beneficiary Owners. As for today, the work on the implementation of the Memorandum has begun, in particular, a joint technical solution has been developed that will allow the use of open information about the end beneficiary owners of companies both in Ukraine and abroad.
- 6. International standards for the Construction Sector Transparency Initiative (CoST) have been introduced to ensure accountability of procurement organizations and open access to information during construction at the public's expense. In order to test the CoST standards, the Ministry of Infrastructure approved 4 pilot projects in the road sector: "Repair of national roads in 2016"; "Repair

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of the highway N-01 Kyiv-Znamyanka (km 14 + 740 — km 43 + 345)"; "Project for the reconstruction of the highway M-03 Kyiv-Kharkiv-Dovzhansky on the Lubny-Poltava area"; "Roads of the Carpathian region".

- 7. The first stage of the creation of the Integrated Information and Analytical System "Transparent Budget" was implemented. The technical task of creating an integrated information and analytical system "Transparent Budget" was approved by the State Secretary of the Ministry of Finance of Ukraine. At the same time, during the budget year, there was not enough time for the implementation of the project on the development of the subsystem "Budget for citizens" and its implementation into exploratory exploitation by purchasing relevant services in the open tender procedure. The Ministry of Finance sent a draft of the Technical task to the public organization "Center for Political Studies and Analysis" Eidos" for the harmonization, identified as a partner in the implementation of the event. Proposals and comments received from a public organization were mostly taken into account.
- 8. Openness and transparency are ensured for public procurement. The interface of the applied programming of the electronic public procurement system in accordance with the international benchmark Open Contracting Data Standard was published. The interface is available at the link http://api-docs.openprocurement.org/uk_UA/latest/. The Unified State Register of legal entities, individual entrepreneurs and public entities with the disclosure of owners and end beneficiaries has been published. The Ministry of Justice, the State Agency for E-Governance, Transparency International Ukraine, and the OpenOwnership Global Initiative have signed a memorandum of cooperation. Currently, Transparency International Ukraine, together with the Ministry of Justice, are working to ensure the integration with OpenOwnership global register of beneficial owners, which will ensure the opening the free access to the API register.
- 9. The implementation of the Extractive Industries Transparency Initiative in Ukraine is ensured. By open competition on 09.08.17 the company was selected as an independent administrator for the preparation of the Report, the selection was approved by the World Bank. Representatives of USAID, "Diksi Group" public organization, International Foundation "Renaissance", German International community of international cooperation GIZ, "New energy" public organization, "Bureau of innovation and technology development", Poltava branch of "Public service of Ukraine", "House of tax advisers", "Analytical Center for Regional Cooperation", "Post on what you pay for" Initiative, EnergoTransparency Association and others were invited to measures on implementation of the "Extractive Industries Transparency" Initiative in Ukraine.
- 10. Public control over the ecological state of the environment was established. The Ministry of Environment prepared a draft Concept for the creation of the State Automated System "Open Environment". On the website of the Ministry of Environment, an interactive map of Ukraine for the elimination of natural waste landfills of domestic waste is maintained in working order www.ecomapa. gov.ua. The Ministry of Environment, together with the State Inspection, continuously monitors the results of the implementation of the electronic service www.ecomapa.gov.ua. On the website of the Ministry of Environment, access is open for 31 sets of data, including 12 new ones. In addition, with the participation of IT volunteers, the Dnipropetrovsk Regional State Administration created an eco-site http://ecoinfo.dp.ua, which provides information on the level of air pollution in different parts of the region, the location of stationary observation posts, as well as statistical information on the main pollutant enterprises, which is transmitted online. Also, online on the website of the State Agency of Ukraine for Management of the Exclusion Zone (dazv@dazv.gov.ua) the information on the radiation state of the environment of the exclusion zone could be found; at the http://www.srp. ecocentre.kiev.ua data on the radiation state at the monitoring stations of the automated radiation state monitoring system (ARSMS), which operates at round-the-clock mode.

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11. The "Community policing" system was created. Police training according to the principles of "community policing" was ensured. In addition, the education of 614 trainers in the direction of "Community policing" from the police patrol police was organized. The National Police together with the Ministry of Education and Science implemented a project "School Police Officer", which organized visits to the police officers of educational institutions and conducted 9523 classes for pupils. According to the summary of the project, 47.7% of educational institutions rated it as "excellent", 44.5% — "good". 97% of parents and students perceive the project positively.

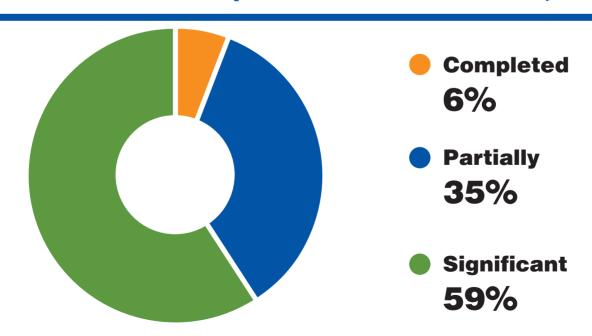
12. A draft law on public consultations has been developed. The Ministry of Justice prepared a draft Law of Ukraine "On Public Consultation". On December 20, 2017, the draft law was approved at a session of the Government and submitted to the Verkhovna Rada of Ukraine (Reg. No. 7453 dated 27.12.2017).

13. The development of e-democracy was ensured. The State E-Government Agency and civil society institutes have developed the Concept for the Development of E-Democracy in Ukraine and the Plan of Measures for its Implementation, approved by the Order of the Cabinet of Ministers of Ukraine of November 8, 2017 No. 797. A Memorandum on "Interaction and Cooperation" was signed between the State Agency for E-Governance and public organizations and other civil society institutions¹¹.

CONCLUSION

As of October 1, 2018, out of 17 planned activities for five "big challenges" of the Initiative (improvement of public services provision, raising the level of integrity in public administration, more efficient management of public resources, creation of safe communities, increasing corporate accountability) there are no uncompleted activities; 6 are partially executed; 10 have significant work done toward their implementation; 1 is completed.

Status of the Plan implementation on October 1, 2018

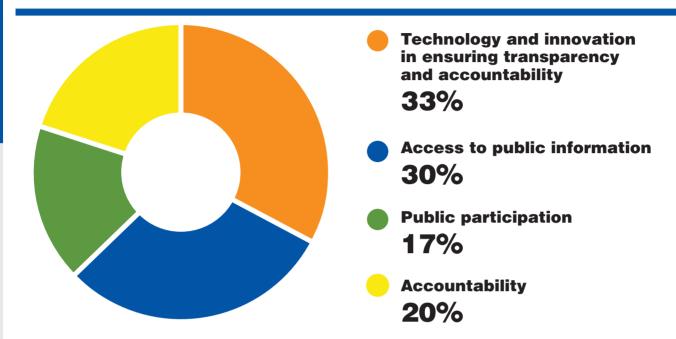


Interim report on the Action Plan on the implementation of the "Open Government Partnership Initiative" in 2016–2018 URL: https://www.kmu.gov.ua/ua/gromadskosti/gromadyanske-suspilstvo-i-vlada/partnerstvo-vidkritij-uryad/plani-zviti

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The analysis of the measures relevance to the values of the Initiative gives the following results: 30% of the proposed and implemented measures of the Initiative correspond to the value of access to public information; 17% — public participation; 20% — accountability; 33% — technology and innovation in ensuring transparency and accountability.

Status of the Plan implementation on October 1, 2018



POLICY RECOMMENDATIONS

The existing mechanism of the Initiative is a unique opportunity for the transformation and development of a system of good governance. Open governance provides ample opportunities for improving governance on the basis of transparency, accountability and integrity. OPG Initiative is effective in Ukraine due to the proactive position of civil society. Ukraine is one of the key players in the Partnership and may, by way of example, inspire other countries to pursue reforms of open government. However, on the basis of the policy paper, it is possible to distinguish a number of recommendations for improving the implementation of the Action Plan of the Open Government Partnership Initiative.

One of the recommendations is not only the further transformation of the interaction system of civil society institutions with government structures in Ukraine, the fight against corruption, but also the development of a transnational stakeholder platform. In addition, it is necessary to create effective partnerships, using modern technologies to serve the citizens, as well as building relationships of trust between society and government.

There are recommendations on the feasibility of reducing the number of commitments in the next action plan and focusing on priority and realistic measures:

- establishment of the operation system of automatic checking of the submitted declarations of persons authorized to perform functions of the state or local self-government;
- further disclosure and integration of various state registries through online access and in the form of open data;
- realization of public procurement through electronic platforms;
- development of a roadmap for e-democracy in Ukraine;
- opening of KGB archives.



APPENDIX 1

	STA	KEHOLDI	ERS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
1. Improvement of the quality and transparency of administrative services				
1.1. Providing decentralization of authority to provide the most important admin-		RESPONSIE	BLE FOR IMPLEMENTATION	
istrative services for citizens and integration of basic administrative services in centers for the provision of administrative services			Ministry of Justice, Ministry of Internal Affairs, Ministry of Regional Development, Ministry of Agrarian Policy and Food, State Agency for E-Governance, State Ser- vice of Ukraine on Geodesy, Cartography and Cadastre	
		ENGAGE	D IN IMPLEMENTATION	
	Verkhovna Rada Committee on Legal Policy and Justice		Oblasts, Kyiv City State Administration, local gov- ernments	NGO "Center for Political and Legal Reforms"
1.2. Providing the monitoring of the centers functioning for		RESPONSIE	BLE FOR IMPLEMENTATION	
the provision of administrative services			Ministry of Economic Development and Trade	
		ENGAGE	D IN IMPLEMENTATION	
			State Agency for E-Gover- nance, Local State Admin- istrations	

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		AKEHOLD	EKS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
1.3. Conduction of informational and explanatory work on the provision of adminis-		RESPONSII	BLE FOR IMPLEMENTATION	
trative services, including in united territorial communities			Ministry of Information Policy	
		ENGAGE	ED IN IMPLEMENTATION	
			Ministry of Regional Development, Ministry of Economic Development and Trade, State Agency for e-Governance, other central executive authorities, oblast, Kyiv city state administrations, local self-government bodies	
2. Providing administrative services in electronic form				
2.1. Expansion of the functionality of the Unified State		RESPONSII	BLE FOR IMPLEMENTATION	
Administration Services Portal to provide administrative services in electronic form			Ministry of Economic Development and Trade	
		ENGAGE	ED IN IMPLEMENTATION	
			State Agency for e-Gov- ernance, other central executive authorities, oblast, Kyiv city state ad- ministrations	NGO "Transparency In- ternational Ukraine"
2.2. Establishment of the unified electronic interaction system of state information		RESPONSII	BLE FOR IMPLEMENTATION	
resources			State Agency for e-Gover- nance	
		ENGAGE	ED IN IMPLEMENTATION	
			Ministry of Economic Development and Trade, other central and local executive bodies, local government bodies	Political Studies and

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	STA	KEHOLD	ERS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
2.3. Providing of modern means of electronic identification of individuals and legal		RESPONSII	BLE FOR IMPLEMENTATION	ı
entities			State Agency for e-Gover- nance	
		ENGAGE	ED IN IMPLEMENTATION	
			Ministry of Regional Development, Ministry of Justice, Ministry of Economic Development and Trade, State Service of Special Communications and Information Protection of Ukraine	
3. Establishment of the system of submission and declarations disclosure of		RESPONSII	BLE FOR IMPLEMENTATION	I
persons authorized to per- form functions of the state or local self-government in accordance with the Law of Ukraine "On Prevention of			National Agency on Corruption Prevention (NACP)	
Corruption"	ENGAGED IN IMPLEMENTATION			
			Communications and In-	Project of the United Nations Development Program in Ukraine "En- hanced Public Sector Transparency and Integ- rity", NGO "Transparency International Ukraine"
4. Providing free public access to city-planning documentation			l	
inemation -			Ministry of Regional Development	
		ENGAGE	ED IN IMPLEMENTATION	
			Ministry of Defense, local state administrations, local self-governments, subjects of economic ac- tivity in the field of devel- opment of city-planning documentation	Public organizations "Eastern-Ukrainian Cen- ter for Civic Initiatives", "Eidos: Centre for Political Studies and Analysis"

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	STA	KEHOLDI	ERS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
5. Improvement of the mechanism for verifying information		RESPONSIE	BLE FOR IMPLEMENTATION	ı
on end-beneficiary owners			Ministry of Justice	
		ENGAGE	ED IN IMPLEMENTATION	
				NGO "Transparency International Ukraine"
6. Establishment of international standards for the Construction Sector Trans-		RESPONSIE	BLE FOR IMPLEMENTATION	I
parency Initiative (CoST) to ensure accountability of pro- curement organizations and open access to information			Ministry of Infrastructure	
during construction at public expense	ENGAGED IN IMPLEMENTATION			
			Ministry of Regional Development, Ministry of Economic Develop- ment and Trade, Ministry of Finance, State Road Agency of Ukraine	Public organizations "Transparency International Ukraine", "Eidos: Centre for Political Studies and Analysis", Consultative and Supervisory Group on Construction Transparency Initiatives (CoST), "Moya doroga"
7. Realization of the first stage of creation of the integrated information and applications.		RESPONSIE	BLE FOR IMPLEMENTATION	I
information and analytical system "Transparent budget"			Ministry of Finance	
		ENGAGE	ED IN IMPLEMENTATION	
				NGO "Eidos: Centre for Political Studies and Analysis"

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	STA	KEHOLDI	ERS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
8. Providing openness and transparency in the implementation of public procure-		RESPONSIE	BLE FOR IMPLEMENTATION	1
ment			Ministry of Economic Development and Trade	
		ENGAGE	D IN IMPLEMENTATION	
			Ministry of Finance, Ministry of Justice, State Agency for e-Governance, State Audit Service of Ukraine, National Police, State Treasury Service of Ukraine	"Transparency Interna- tional Ukraine", "Eidos: Centre for Political Stud-
9. Ensuring the implementation of the Transparency Initiative in Extractive Industries		RESPONSIE	BLE FOR IMPLEMENTATION	l
in Ukraine			Ministry of Energy and Coal Industry of Ukraine	
	ENGAGED IN IMPLEMENTATION			
			Ministry of Economic Development and Trade, Ministry of Finance, Min- istry of Environmental Protection, State Service of Geology and Mineral Resources of Ukraine	International Renaissance Foundation, German International Cooperation Network GIZ, American Chamber of Commerce in Ukraine, NGOs Diksi Group, "Analytical Center for Regional Cooperation", "New Energy", "Bureau for the Development of Innovations and Technologies", Poltava branch of "Public service of Ukraine", "House of tax advisors", "Energy Transparency" Association, international initiative "Publish, for which you pay"

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	STA	KEHOLDI	ERS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
10. Establishment of public control over the state of the environment		RESPONSI	BLE FOR IMPLEMENTATION	
environinent -			Ministry of Environmental Protection	
		ENGAGE	ED IN IMPLEMENTATION	
			State Agency of Ukraine on Exclusion Zone Man- agement, oblast, Kyiv city state administrations	
11. Creation of the "Community policing" system		RESPONSI	BLE FOR IMPLEMENTATION	ı
			National Police	
		ENGAGE	ED IN IMPLEMENTATION	
			Ministry of Internal Affairs, Ministry of Education and Science, oblast, Kyiv city state administrations	
12. Elaboration of the draft law on public consultations		RESPONSI	BLE FOR IMPLEMENTATION	l
			Ministry of Justice	
		ENGAGE	ED IN IMPLEMENTATION	
				Charitable Foundation "CCC Creative Center", All-Ukrainian public organization "Committee of Voters of Ukraine", public organizations "Ukrainian Independent Center for Political Studies", "Center for Political and Legal Reforms", OSCE Project Coordinator in Ukraine, Council of Entrepreneurs under the Cabinet of Ministers of Ukraine

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	STA	KEHOLDE	ERS	
Interests and motives of reformers	Legislative Branch	Judiciary branch	Executive branch / local government	NGOs
13. Ensuring the development of e-democracy		RESPONSIB	BLE FOR IMPLEMENTATION	
			State Agency for e-Gov- ernance	
		ENGAGE	D IN IMPLEMENTATION	
				EGAP program, Center for Innovation Development of the National University "Kyiv-Mohyla Academy", public organizations "Center for Political and Legal Reforms", "Electronic democracy", "Eidos: Centre for Political Studies and Analysis"

APPENDIX 2

COMPARATIVE TABLE OF THE EXPECTED AND ACTUAL RESULTS OF THE ACTION PLAN ON THE IMPLEMENTATION OF THE "OPEN GOVERNMENT PARTNERSHIP INITIATIVE" IN UKRAINE

ON THE IMPLEMENTATION	OF THE "OPEN GOVERNMENT	PARTNERSHIP INITIATIVE" IN UKRAINE
Event	Expected result	Result (as of October 1, 2018)
thority to provide the most import- ant administrative services for citizens and integration of basic administrative services in	self-government bodies on providing basic administrative services (adopted relevant regulatory acts) and / or provision of services through the centers of administrative services for: - issuance of passport of a citizen of Ukraine and passport of citizen of Ukraine for traveling abroad; - state registration of land plots, making and receiving information from the Center of State Land Cadastre;	On January 18, 2017 at the Government meeting the Ministry of Justice approved the draft Law of Ukraine "On State Registration of Civil Status Acts" and Some Other legislative Acts of Ukraine Concerning Decentralization and Bringing Administrative Services in State Civil Acts Registration Closer to Citizens", which was submitted to the Verkhovna Rada of Ukraine on January 28, 2017 (Reg. № 6150). In particular, the draft Law proposes to optimally allocate powers between local governments and executive authorities at different levels of administrative and territorial organization on the principle of decentralization. In addition, it is proposed to simplify the procedure for state registration of civil status acts and maximally approximate the provision of services in the relevant sphere to the consumer, first of all by reducing the deadlines for consideration of the relevant applications, as well as the possibility of submitting them in electronic form. Currently, the draft law is being processed by committees of the Verkhovna Rada of Ukraine. At the same time, the order of the Cabinet of Ministers of Ukraine on 11.10.2017 № 782 amended the order of the Cabinet of Ministers of Ukraine on 16.10.2014 № 523 "Some issues of providing administrative services to executive authorities through the centers for the provision of administrative services" and it was established that the provision of services for state registration of civil status acts is carried out by the departments of state registration of civil status acts and through the centers providing administrative services established in accordance with the Law of Ukraine "On administrative services", in administrative territorial units and in the list of services defined by the Ministry of Justice. The provision of such services is based on agreed decisions between the territorial bodies of the Ministry of Justice and the bodies that set up such centers. According to the Law of Ukraine "On the Unified state demographic register and documents which confirm citizen

a citizen's passport Ukraine to go abroad.



UN THE IMPLEMENTATION	UF THE UPEN GUVERNIVIENT	PARTNERSHIP INITIATIVE" IN UKRAINE
Event	Expected result	Result (as of October 1, 2018)
		In addition, the State Service of Ukraine on Geodesy, Cartography and Cadastre has been granted access in the mode of issuing information from the State Land Cadastre to 31 rural (village) councils, 34 city councils, and 35 centers for the provision of administrative services; in the mode of reading information — 56 village councils, 58 city councils, 25 centers for the provision of administrative services. In order to ensure decentralization of administrative services, State Service of Ukraine on Geodesy, Cartography and Cadastre elaborated a draft Law of Ukraine "On Amendments to the Law of Ukraine" On State Land Cadastre (regarding the extension of the list of persons who make information to the State Land Cadastre and provide relevant information therefrom "). The draft law, in particular, provides for the state registration of the land plot by certified engineers, land managers of rural, settlement, city councils in electronic (digital) form with the use of personal electronic digital signature, reduction of the term for the state registration of the land plot to 7 business days. The draft Law is agreed with all interested bodies and will be submitted for consideration to the Government in the near future.

THE IMIT ELIMENTATION		
Event	Expected result	Result (as of October 1, 2018)
	for monitoring the functioning of	The Ministry of Economic Development and Trade on a regular basis monitors the functioning of the centers for the provision of administrative services, using information from regional, Kyiv city state administrations about the centers of administrative services established in the regions of Ukraine. Detailed information about regions is available on the official website of the Ministry in the section "Administrative" Services" (www.me.gov.ua) and is updated by the Ministry of Economic Development and Trade on a quarterly basis. As of 01.10.2017, there are 723 centers in Ukraine, namely: 207 — created by local self-government bodies (including 42 territorial subdivisions), 468 — created by local state administrations (including 10 rayon in Kyiv and 6 territorial subdivisions); 48 — created by united territorial communities; besides 20 remote places for the work of the administrators of the centers created by the local self-government bodies. At present, with the provisions of the Law of Ukraine "On voluntary association of territorial communities", there is establishment of centers or the provision of administrative services to associations of territorial communities continues. Also, the Ministry of Economic Development and Trade with the support of the German Society for International Cooperation (GIZ) is working on the establishment of an electronic monitoring system for administrative services.



ON THE IMPLEMENTATION	OF THE "OPEN GOVERNMENT	PARTNERSHIP INITIATIVE" IN UKRAINE
Event	Expected result	Result (as of October 1, 2018)
Conduction of informational and explanatory work on the provision of administrative services, including in united territorial communities	 wide informing of citizens about the system work of providing administrative services through the centers of administrative services; conduction of educational campaigns on the procedure for obtaining administrative services; conduction of webinars for representatives of civil society institu- 	representatives of the media and the public; in the

Event	Expected result	Result (as of October 1, 2018)
Expansion of the functionality of the Unified State Administration Services Portal to provide administrative services in electronic form	 drafting and submitting in accordance with the established 	In 2015, the Ministry of Economic Development and Trade has updated and launched in the test mode a pilot version of the Unified State Administration Services Portal (www.my.gov.ua) for entities for access to information about administrative services using the Internet and the provision of administrative services in electronic form. On the Portal, the user has the opportunity to create a personal account with a login and password, electronic digital signature or identification system of the National Bank of Ukraine (Bank ID), through which to order and pay administrative services using the payment systems EasyPay, Portmone, iPay and WebMoney. A number of services have also been developed that have significantly improved the functionality of the Portal: — a mechanism for sending documents by the subject of obtaining administrative service was created; — functional maintenance of the register of administrative services and administrative services to the Portal in terms of differentiation of the rights of access of entities providing administrative services to the Portal information in accordance with their authority upgraded. As of 01.11.2017, users have the opportunity to order and receive 18 services electronically on the Portal, 24 — by hyperlink. An electronic queue was also established for obtaining a passport of citizen of Ukraine and passport for traveling abroad (10 services). In the testing mode, there are 8 new electronic services on the Portal. In order to implement the principle of "citizen in the first place", the Portal continues to work on the introduction of proactive communication with the entities receiving administrative services through the "Personal Cabinet", namely the testing of the module of notification of the personal cabinet of users regarding: — imposing sanctions on entity for violation of legislation; — informing about complex, planned inspections; — reminder about the expiration of the Unified State Administration of Administrator of the Unified State Administration of the P



COMPARATIVE TARILE OF THE EXPECTED AND ACTUAL RESULTS OF THE ACTION PLAN

ON THE IMPLEMENTATION OF THE "OPEN GOVERNMENT PARTNERSHIP INITIATIVE" IN UKRAINE		
Event	Expected result	Result (as of October 1, 2018)
Establishment of the unified electronic interaction system of state information resources	 elaboration and submission to the Government for consideration in the established order of the draft normative legal act on the provision on electronic interaction of state electronic information resources; creation of application programming interfaces for access to priority state electronic information resources; connection to electronic interaction: * in 2016–10 priority state electronic information resources; in 2017–20 priority state electronic information resources; 	In order to develop interoperability system (electronic interaction system of state electronic information resources), the Cabinet of Ministers adopted Orders on September 8, 2016, № 606 "Some issues of electronic interaction of state electronic information resources"; Order of the Cabinet of Ministers on November 16, 2016, № 918 "On Approval of the Concept of the Development of the Electronic Services System in Ukraine"; Order of the Cabinet of Ministers of June 14, 2017 № 394 "On Approval of the Plan of Measures to Implement the Concept for the Development of the Electronic Services System in Ukraine for 2017–2018" Within the framework of the project of international technical assistance EGOV4UKRAINE purchases the technical platform for the interoperability system and works on its implementation is organized. Pilot project on implementation of test electronic interaction between the basic state registers according to the list, determined by the Cabinet of Ministers on September 8, 2016, № 06, was implemented.

Event	Expected result	Result (as of October 1, 2018)
Providing of modern means of electronic identification of individuals and legal entities	— elaboration and submission to the Government, in accordance with the established procedure, draft legal acts on the implementation of electronic identification of individuals and legal entities in state information and telecommunication systems (May 2017);	In order to ensure the electronic identification of citizens in state information systems with the help of special software and mobile devices, the State Agency for E-Governance has implemented a pilot project on the introduction of a mobile identification system (MobileID). In addition, the State Agency for E-Governance has developed a draft order of the Cabinet of Ministers of Ukraine "On Approval of the Concept of the Development of the Electronic Identification System in Ukraine". The draft normative act was sent to the interested authorities for approval. In order to ensure the possibility of electronic identification and authentication of persons, including in the state information and telecommunication systems using mobile communication technologies (MobileID), the Ministry of Justice and the Administration of the State Service of Special Communication and Information Protection adopted a joint order on March 29, 1997 № 1017/5/206 "On Amendments to the Order of the Ministry of Justice of Ukraine, the Administration of the State Service of Special Communications and Information Protection of Ukraine № 1236/5/453 on 20.08.12", registered in the Ministry of Justice on March 29, 1977 under № 422/30290. In order to create an integrated system of electronic identification to provide individuals and legal entities with access to services and data, without the need to use multiple accounts in various information systems, the State Agency for E-Governance has carried out the purchase of research and development study on the topic: "Research electronic identification and deployment mechanisms for the creation of an integrated electronic identification system".



ON THE IMPLEMENTATION	OF THE "OPEN GOVERNMENT	PARTNERSHIP INITIATIVE" IN UKRAINE
Event	Expected result	Result (as of October 1, 2018)
submission and declarations dis- closure of persons authorized to	by the subjects of declaration, defined in the article of the Law, in accordance with the Law of Ukraine	From January 1, 2017, the second stage of the declaration of persons authorized to perform functions of the state or local self-government began. As of July 2017, 1080 187 declarations were submitted to the Unified State Register of Declarations of Persons Authorized to Perform Functions of the State or Local Self-government, of which: annual declarations for 2016–974 678, declarations before dismissal — 25 947, declarations of the candidate for position — 76 562. In addition, the NACP adopted a number of decisions regulating financial control measures, in particular: — procedure for the control and full verification of the declarations of a person authorized to perform the functions of the state or local government (NACP decision on February 10, 17, № 56, registered by the Ministry of Justice on February 13, 17, № 201/30069); — procedure for monitoring the way of life of the entities of declaration (NACP decision on 18.05.17 № 201).

ON THE IMPLEMENTATION		TATTINETION INTLATIVE IN ORTAINE
Event	Expected result	Result (as of October 1, 2018)
Providing free public access to city-planning documentation	 elaboration and submission to the Government, in accordance with the established procedure for consideration, of the draft law on amendments to Article 18 of the Law of Ukraine "On the Regulation of Urban Development Documents" (December 2017); bringing the composition and content of city planning documentation at the local level in the part of restricted information in accordance with legislative requirements on its openness (December 2017); development and implementation of the first stage of the software and hardware complex of the city-planning Cadastre of the state level, the beginning of the experi- 	The Ministry of Regional Development is supporting in the Verkhovna Rada of Ukraine the draft Law of Ukraine "On Amendments to Some Laws of Ukraine on Improvement of Urban Development" (Reg. No. 4585). The bill, in particular, provides that the basic provisions of the city general plan and the detailed plan of the territory cannot contain information with restricted access. The availability of the general plan of the settlement and detailed plan of the territory is ensured by placing them on the website of the local self-government body, in the local printed mass media, and also in a public place at the premises of such a body with the provision of frea and open access for the population. In addition, the Ministry of Regional Development, together with the Verkhovna Rada of Ukraine Committee on Construction, Urban Development and Housing and Communal Services, elaborated the draft Law of Ukraine "On Amendments to the Law of Ukraine" On Regulation of Urban Development "(Reg. No. 6403). The draft law is aimed at further deregulation and decentralization of urban development processes, in particular, zoning plan for territories status loses the status of urban planning documentation and becomes an integral part of local building regulations as a regulatory document. Also, the draft law provides that the executive bodies of local council, and ensure their promulgation within ten days from the day of their approval. On June 21, at a meeting of the Verkhovna Rada of Ukraine Committee on Construction, Urban Development and Housing and Communal Services, it was decided to recommend to the Verkhovna Rada of Ukraine of the eighth convocation and. Also, the Cabinet of Ministers adopted the order on May 24, 1977 № 354 "On Amendments to the Resolution of the Cabinet of Ministers of Ukraine dated May 25, 2011 № 559 and dated October 21, 2015 № 835" which provides for the opening of metadata information on urban planning documentation by creation of a web-service for collecting and publishing information (metadata) on city-



Event Expected result Result (as of October 1, 2018)

eficiary owners

groups.

Improvement of the mechanism for Ensuring the introduction of mech- Today, the law provides for the obligation of legal verifying information on end-ben- anisms for the search and visualiza- entities to establish their end beneficiary (contion of interconnections between troller), to regularly update and store information legal entities and their founders about it and to provide it to the state registrar in (participants), end beneficiary cases and in the extent provided by law. The Law owners (controllers), including the of Ukraine "On the State Registration of Legal ultimate beneficiary owners (con- Entities, Individuals — Entrepreneurs and Public trollers) of the founder, managers of Formation" provides for the availability in the legal entities through the updating Unified State Register of Legal Entities, Individof the software of the Unified State uals — Entrepreneurs and Public Formations of Register of Legal Entities, individu- information about the ultimate beneficiary owner als — entrepreneurs and community (controller) of a legal person, including the ultimate beneficial owner (controller), its founder. This information is actually introduced into the Register and is in open access.

On May 22, 2017 the "Memorandum of Understanding and develop cooperation between the Ministry of Justice of Ukraine, the State Agency for E-Governance, Transparency International Ukraine and the OpenOwnership consortium" was signed, in which the parties agreed on joint actions in the direction of transferring information from the Unified State Register of Legal individuals, entrepreneurs and public entities on the beneficiary's ownership of the Global Register of Beneficiary Owners. On August 14, 2017, the first stage of the technical task in the part of the transfer of the database of the register of beneficiary owners of companies was implemented.

Due to the joint work of the State Agency for e-Governance and the Ministry of Justice, the open access to the database of information on the beneficiary owners of companies on the Unified State Portal of Open Data was published (data.gov.ua or via the link nais.gov.ua/download /open data/15-UFOP.zip).

At present, the issue of developing a mechanism for checking the accuracy of information provided by companies on beneficial owners is under development. Consultations with representatives of the European Union concerning elaboration of the relevant legal norms and adapting the software, since this issue should be regulated only at the legislative level.

Event	Expected result	Result (as of October 1, 2018)
Transparency Initiative (CoST) to ensure accountability of procurement organizations and open	miplementation of the four pilot projects of the Construction Sector Transparency Initiative (CoST) for the disclosure of data on construction, overhaul and redevelopment of road infrastructure objects and publication of closed data report by a group of independent experts (first half of 2017); — involvement of other construction projects in public funds to the disclosure standards of the Construction Sector Transparency Initiative (CoST) (March 2017); — in case of the effective implementation of the four pilot projects of the Construction Sector Transformation Initiative (CoST), to make legislative proposals to improve the efficiency of public funds through the application of information disclosure standards (Second Half 2017); — approval of the implementation of the standards of the Transparency Sector Initiative (CoST) at the level of by-laws to ensure the transparency of public funds use while constructing infrastructure and increasing accountability of pro-	 "Repair of national roads in 2016"; — "Repair of the highway N-01 Kyiv-Znamyanka (km 14 + 740 — km 43 + 345)"; "Project for the reconstruction of the highway M-03 Kyiv-Kharkiv-Dovzhansky on the Lubny-Pol-
	— creation of a technical task for	The Ministry of Finance has prepared a draft Terms of Reference for the creation of an integrated information and analytical system "Transparent Budget".



Event	Expected result	Result (as of October 1, 2018)
Providing openness and trans-	Providing: — promulgation of interface of the applied programming of the electronic public procurement system in accordance with the Open Contracting Data International Standard (November 2016); — promulgation of interface of applied programming of the Unified State Register of Legal Entities, Individuals — Entrepreneurs and Public Units with the Disclosure of Owners and End Beneficiaries (February 2017); — creation of a multi-stakeholder monitoring group to ensure independent monitoring of public procurement (November 2016); — introduction of public feedback system on enhancing system integrity (February 2017); — interoperability between data on public procurement, use of budget funds to increase transparency in the use of public funds by ensuring a link between the planned budget and the budget classification, the results of tenders, contracts, acts of performed work under these contracts and transactions under contracts, in particular through Dis-	Interface of the applied programming of the electronic public procurement system in accordance with the Open Contracting Data International Standard was published — http://api-docs.openprocurement.org/uk UA/latest/. Application programming interface of the Unified State Register of Legal Entities, Individuals — Entrepreneurs and Public Units with the Disclosure of Owners and End Beneficiaries has been published. The Ministry of Justice, the State Agency for E-Governance, Transparency International Ukraine, and the OpenOwnership Global Initiative have signed a memorandum of cooperation. Currently, Transparency International Ukraine, together with the Ministry of Justice, are working to ensure the integration with the global register of beneficial owners of OpenOwnership, which in turn will ensure the opening of free access to the

		PARTNERSHIP INITIATIVE" IN UKRAINE
Event	Expected result	Result (as of October 1, 2018)
Ensuring the implementation of the Transparency Initiative in Extractive Industries in Ukraine	 accompaniment to the Verkhovna Rada of Ukraine of the draft Law of Ukraine "On disclosure of information in the extractive industries" (prior to adoption); publication of reports in Ukrainian and English of the Extractive Industries Transparency 	Draft Law of Ukraine "On Disclosure of Information in Extractive Industries" (№ 4840) on 21.02.17 was considered during a session of the Verkhovna Rada of Ukraine and was not supported. After the finalization in the Verkhovna Rada of Ukraine the draft law "On ensuring transparency in the extractive industries" (№ 6229) was registered. On 04.05.17 the Verkhovna Rada of Ukraine Committee on Fuel and Energy Complex, Nuclear Policy and Nuclear Safety decided to recommend to the Verkhovna Rada of Ukraine, in the first reading, the results of consideration of the draft law, to adopt it as a basis. On 01.02.17 at the meeting of the Multilateral Stakeholder Group, the Second Report on the Extractive Industries Transparency Initiative in Ukraine for 2014–2015 was approved. By open competition on 09.08.17 the company was selected as an independent administrator for the preparation of the Report, the selection was approved by the World Bank.

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		TATTILETOTIII INTTATIVE IN OKTIAINE
Event	Expected result	Result (as of October 1, 2018)
Establishment of public control over the state of the environment	 creation of an open list of the largest polluters in the regions within the framework of the creation of the National Automated Environmental Data System; creation of an electronic system 	The Ministry of Natural Resources has prepared a draft Concept for the creation of the National Automated System "Open Environment". The Ministry of Natural Resources is updating the national regulatory framework on environmental protection and use of natural resources, bringing it in line with European norms and requirements, provisions of the Protocol on Pollutant Release and Transfer Registers ratified in Ukraine in 2016. On 04.07.17 the Ministry of Natural Resources has presented the list of "TOP-100 main environmental pollutants" of the environment, which for the first time is divided into three categories: discharges (33 enterprises which cause the greatest damage to water bodies), emissions (33 enterprises which cause the greatest damage to water bodies), emissions (33 enterprises which cause the greatest damage to water bodies), emissions (34 enterprises that account for the largest amount of industrial waste). At the heart of the list are official statistics and company reports on emissions, discharges and generated waste. The Ministry of Environment website maintains an interactive map of Ukraine for the elimination of natural waste landfills of domestic wastes www.ecomapa.gov.ua . The Ministry of Environmental Protection together with the State Inspection continuously monitors the results of the implementation of the electronic service www.ecomapa.gov.ua . In addition, with the participation of IT volunteers, the Dnipropetrovsk Regional State Administration created the e-site http://ecoinfo.dp.ua , which provides information on the level of air pollution in different parts of the region, the location of stationary observation posts, as well as statistical information on the main pollutant enterprises, which is transmitted online. Also online on the website of the State Agency of Ukraine on Exclusion Zone Management (dazv@dazv.gov.ua) information on the radiation state of the environment of th

Event	Expected result	Result (as of October 1, 2018)
Creation of the "Community policing" system	— training of patrol police, district police, juvenile justice inspectors and policemen to response teams to the principles of "community policing" (December 2017); — conduction the awareness campaign on "community policing" among the population (June 2018) establishment of consultative groups of citizens in settlements (June 2018); — creation and launching online resources for police and community interaction (2017);	Police training is provided according to the principles of "community policing". In particular, the re-training of district police officers was completed in Zaporizhzhya, Ivano-Frankivsk, Poltava, Sumy, Ternopil and Cherkasy regions. In total in 2017 1139 police officers were trained. In addition, the training of 614 trainers in the direction of "Community policing" from the police patrol police was organized. Questions of the application of the principles of "community policing" in the service activities are included in the subjects of initial training of patrol police. In order to carry out the awareness campaign on "Community policing", 945 meetings were organized among the population. In addition, with the support of the International Renaissance Foundation, an information project of the "Dream Kyiv" is implementing — Facebook page "Safe community" The National Police together with the Ministry of Education and Science implemented a project "School Police Officer", in the framework of which visits to the police officers of educational institutions were organized and 9523 classes for students were conducted. According to the results of the generalization of the preliminary results of the project, 47.7% of educational institutions rated it as "excellent", 44.5% — "good". 97% of parents and students perceive the project positively.
	mission of a draft law of Ukraine "On Public Consultations" for consider- ation by the Government in accor- dance to the established procedure, which regulates the issue of public	The Ministry of Justice prepared a draft Law of Ukraine "On Public Consultations". The draft proposes to determine the procedure for conducting public consultations in during the process of preparation and adoption of decrees by the subjects of authority. In January 2017, the Ministry of Justice introduced the draft law for consideration by the Government, however, the Secretary of Cabinet of Ministers returned the draft back for additional approval with the State Regulatory Service and state collegial bodies. After approval, the Ministry of Justice in June 2017 re-introduced the draft for consideration by the Government. The draft law was approved at a meeting of the Governmental Committee with refinement.



Event	Expected result	Result (as of October 1, 2018)
Ensuring the development of e-democracy	 development and submission to the Government of the Concept for the Development of Electronic De- 	



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